



# AGENDA

## **Framing Our Future Committee**

**Tuesday 6 August 2013  
Commencing at the conclusion of the  
Nelson City Council – Community Services meeting  
Council Chamber  
Civic House  
110 Trafalgar Street, Nelson**

Membership:

His Worship the Mayor Aldo Miccio, Councillors Ian Barker, Ali Boswijk (Deputy Mayor), Gail Collingwood, Ruth Copeland, Eric Davy, Kate Fulton, Paul Matheson, Jeff Rackley, Pete Rainey, Rachel Reese, Derek Shaw (Co-Chairperson) and Mike Ward (Co-Chairperson)

## **Apologies**

### **1. Interests**

- 1.1 Updates to the Interests Register
- 1.2 Identify any conflicts of interest in the agenda

### **2. Confirmation of Order of Business**

### **3. Confirmation of Minutes**

- 3.1 Framing Our Future Committee - 26 October 2012 **4-6**

Document number 1395964

Recommendation

***THAT the minutes of the meeting of the Framing Our Future Committee, held on 26 October 2012, be confirmed as a true and correct record.***

- 3.2 Framing Our Future Committee - to Hear Submissions to the draft Nelson 2060 Strategy - 9 April 2013 **7-12**

Document number 1489736

Recommendation

***THAT the minutes of the meeting of the Framing Our Future Committee - to Hear Submissions to the draft Nelson 2060 Strategy, held on 9 April 2013, be confirmed as a true and correct record.***

- 3.3 Framing Our Future Committee - to Deliberate on Submissions to the draft Nelson 2060 Strategy - 30 April 2013 **13-18**

Document number 1502401

Recommendation

***THAT the minutes of the meeting of the Framing Our Future Committee - to Deliberate on Submissions to the draft Nelson 2060 Strategy, held on 30 April 2013, be confirmed as a true and correct record.***

4. **Draft Nelson 2060 Implementation Plan 2013/14** **19-29**

Document number 1489317

Recommendation

***THAT the report Draft Nelson 2060 Implementation Plan 2013/14 (1489317) and its attachment (1551208) be received;***

***AND THAT the draft Nelson 2060 Implementation Plan for 2013/14 (1551208) be confirmed by the Framing our Future Committee.***

Recommendation to Council

***THAT the draft Nelson 2060 Implementation Plan for 2013/14 (1551208) be adopted;***

***AND THAT Council's Sustainability Policy 2008, Sustainability Action Plan 2008-2011 and Communities for Climate Protection Action Plan 2008 be replaced by the Nelson 2060 Strategy and Council's Nelson 2060 Implementation Plan 2013/14.***

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## **Minutes of a meeting of the Framing Our Future Committee**

**Held in the Council Chamber, Civic House, Trafalgar Street, Nelson**

**On Friday 26 October 2012, commencing at 9.05am**

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**Present:** Councillors D Shaw and M Ward (Co-Chairpersons), His Worship the Mayor (A Miccio), Councillors G Collingwood, R Copeland, K Fulton, J Rackley, and R Reese

**In Attendance:** Acting Chief Executive (R Johnson), Executive Manager Strategy and Planning (M Schruer), Acting Executive Manager Community Relations (R Ball), Acting Executive Manager Regulatory (M Bishop), Chief Financial Officer (N Harrison), Executive Manager Network Services (A Louverdis), Executive Manager Kaihautū/Community Relations (G Mullen), Manager Quality Management (A Akhlaq), Manager Strategic Response (C Ward), Principal Adviser Community (J Hawes), Principal Adviser City Development (D Jackson), Policy Adviser (S Yarrow), and Administration Adviser (E-J Ryan)

**Apologies:** Were received and accepted from Councillors I Barker, A Boswijk, P Matheson, and P Rainey

Councillor Derek Shaw welcomed the inaugural meeting of the Framing Our Future Committee.

### **1. Interests**

There were no updates to the Interests register, and no conflicts of interest with any agenda items were declared.

### **2. Background Information on the Framing Our Future Process**

Policy Adviser, Ms Yarrow, gave a brief PowerPoint presentation (1391877) outlining the process that had been followed up until this point.

She acknowledged the input of the Mayoral Taskforce, the specialist knowledge of the Expert Review Panel, and the wide range of views incorporated through the various community workshops that had been held, and which had resulted in identifying priority goals for the next 10 years, and the 10 years following. She spoke briefly about the key action points that had been formulated as a result of the work to date.

### **3. Presentation by Professor Bob Evans**

Professor Bob Evans gave a PowerPoint presentation (1396195), focusing on the need to invest in capacity and capability in order to reach the 2060 Framing Our Future vision. During the presentation he noted that Nelson had already achieved some good steps to date, and that it was well-placed to become a leading New Zealand city with regards to sustainability.

Councillors discussed the themes of Professor Evans' presentation, and in particular whether increased regulation was an efficient driver of behaviour change in provincial New Zealand. It was noted that, in comparison with many of the cities referred to in Professor Evans' presentation, the New Zealand regulatory landscape was far looser, and several Councillors questioned whether increasing regulation would lead to behaviour change or would instead produce active resistance to change. Professor Evans explained that to achieve behaviour change, it was necessary both to have community buy-in, as well as providing alternative opportunities for changed behaviour, such as increasing public transport and cycling routes when aiming to reduce the community's reliance on personal car usage.

In response to a question, Professor Evans suggested that the more autonomy local authorities had, the better they were able to engage with their local communities and achieve desired outcomes. He added that all cities focusing on sustainability were taking similar actions, regardless of population size. It was noted that the proposed Local Government reforms tended away from increased community engagement, and Councillors discussed how the proposed reforms might impact on Council's ability to work towards the Framing Our Future vision.

In response to further questions, Professor Evans spoke about the value in adopting commitments as well as principles. He noted that sustainability principles were useful guiding tools, but that sustainability commitments also provided a useful tool for measuring progress towards the vision.

Attendance: The meeting adjourned for morning tea from 10.44am until 11.03am.

### **4. Framing Our Future Strategy**

Document number 1384459, agenda pages 1-19 refer.

Principal Adviser Community, Ms Hawes, and Policy Adviser, Ms Yarrow, presented the report.

In response to a question, they explained that the Expert Review Panel's comments had initially fed into the community workshop materials, and that work with the Panel was on-going.

Councillors noted that the priorities were clearly set out, and congratulated staff on the work that had gone into forming the Strategy to date.

In response to a question, Ms Hawes clarified that the references to lessening Nelson's reliance on imported goods related to building the resilience of the community and increasing food security.

Councillors agreed that it was important to give concrete examples, including actions that Council was taking in terms of leadership in sustainability, and also examples of what was happening in the community. There was also general agreement that it was preferable to engage with the community as soon as possible, to build awareness, and to support community leaders in this area.

Attendance: Councillor Reese departed the meeting at 11.30am.

There was a brief discussion regarding whether it was possible for the Committee to meet again in December, to look at the draft Framing Our Future Strategy prior to it being presented to a full Council meeting early in 2013. The Acting Chief Executive advised that there may be insufficient time for the Committee to meet again in December. It was agreed that the reference in the recommendation to a Committee meeting in early February 2013 should be altered to 'as soon as practicable', so that a meeting could be held at the most appropriate time.

Resolved

***THAT the Framing Our Future Committee agrees to the general direction of the proposed draft Framing Our Future Strategy outlined in document number 1384459;***

***AND THAT Council staff provide a draft Framing Our Future Strategy to a Framing Our Future Committee meeting as soon as practicable (date to be determined).***

His Worship the Mayor/Fulton

Carried

There being no further business the meeting ended at 11.42am.

Confirmed as a correct record of proceedings:

\_\_\_\_\_ Chairperson \_\_\_\_\_ Date

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**Minutes of a meeting of the Framing Our Future Committee – to Hear Submissions to the draft Nelson 2060 Strategy**

**Held in the Council Chamber, Civic House, Trafalgar Street, Nelson  
On Tuesday 9 April 2013, commencing at 9.02am**

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Present: Councillor D Shaw (Chairperson), His Worship the Mayor A Miccio, Councillors I Barker, G Collingwood, R Copeland, K Fulton, P Matheson, P Rainey, R Reese, and M Ward

In Attendance: The Chief Executive (C Hadley), Executive Manager Strategy and Planning (M Schruer), Executive Manager Community Relations/Kaihautuu (G Mullen), Manager Administration (P Langley), Manager Strategic Response (C Ward), Policy Adviser (S Yarrow), and Administration Adviser (L Laird)

Apologies: Councillors A Boswijk and E Davy

**1. Apologies**

Resolved

***THAT apologies be received and accepted from Councillors Boswijk and Davy.***

Collingwood/Matheson

Carried

**2. Interests**

Councillor Collingwood declared an association with the National Council of Women of New Zealand and Councillor Reese mentioned she was the Chair of the Nelson Biodiversity Forum. It was agreed that these did not constitute a conflict of interest with the discussions at this meeting.

**3. Confirmation of Order of Business**

The Chairperson, Councillor Shaw, reminded the meeting that additional submissions (1486100) had been received and would be heard at the meeting.

Resolved

***THAT Council accept the additional submissions to the Draft Nelson 2060 Strategy.***

Shaw/Rainey

Carried

#### 4. Introduction

Attendance: Councillor Fulton joined the meeting at 9.05am

The Chairperson said that the scope of the meeting was to hear submissions and Councillors should not deliberate on the information provided.

#### 5. Hearing of Submissions to the draft Nelson 2060 Strategy

##### 5.1 Nelson Youth Council, submission 61

Nine members of the Youth Council spoke to the submission. They emphasised recycling and a more regular bus service on weekends, and encouraged the Committee to promote cycling as a means of transport to reduce the number of cars on the road.

##### 5.2 Mary Ellen O'Connor, submission 44

Ms O'Connor spoke about the corporate nature of the governance model of local government and encouraged the Committee to make sure this top down corporate model was not encapsulated in the Nelson 2060 Strategy.

The submitter encouraged the Committee to work in a collaborative and efficient manner whilst drafting the Strategy.

##### 5.3 Brendan Santorini, submission 47

Mr Santorini spoke about the Trans-Pacific Partnership Agreement (TPPA) and encouraged the Committee to take a similar approach to that of Auckland City Council. The submitter asked the Committee to foster a legacy of conserving public money and to improve the safety on roads for users other than cars.

##### 5.4 Christine Grove, submission 65

In response to a question, the Chairperson informed the submitter that the next stage (the development plan) will work out how the goals in the draft Nelson 2060 Strategy will be achieved.

Ms Grove mentioned her support for a Council position against the TPPA. She also asked that the Committee consider the safety of cyclists when designing roads and to encourage more people to use bicycles as a means of transport.

##### 5.5 Steve Cross, submission 67

Mr Cross questioned the Council's ability to be self-sufficient in renewable energy. He also questioned the ability of the Council to enable the community to produce more of its own food. Mr Cross said he perceived this as a means to introduce further restrictions to planning regulations.



5.6 Kay Hunter, submission 118

Ms Hunter expressed her approval of the vision and said she recognised it as a simple expression of what we want Nelson to become. Ms Hunter said she represented the University of the 3<sup>rd</sup> Age and would speak to their submission.

She spoke about education for elderly people and said they require opportunities to learn new activities to keep them engaged in the community.

5.7 Janet Whittington, submission 88

Ms Whittington spoke to the submission from the Stoke Sunday Market and tabled a document with additional information (1490658). She encouraged the Committee to consider world issues whilst formulating the draft Nelson 2060 Strategy. She also asked the Committee to acknowledge potential risks to local producers should the TPPA be ratified.

5.8 Helen Black, submission 91

Ms Black spoke about the vision and the importance of democracy. In relation to the Strategy she said the lack of heating and cleanliness of facilities in some public infrastructure was of a poor standard.

She asked the Committee to consider creating more medium grade scenic walking tracks as most were flat or too steep. She encouraged the Committee to foster healthier waterways and create more places to exercise with dogs and promote responsible dog ownership.

Ms Black said that many partnerships and business deals were conducted 'behind closed doors' and urged the Committee to discourage this. She also asked that the Council improve their service by not using leading and unclear questions when talking with the community.

Attendance: the meeting adjourned for morning tea from 10.07am to 10.20am

5.9 Sharyn Black, submission 10

The submitter said the references to the empowerment of people and transparent democratic processes should be brought to the front of the document and that references to leadership should be removed.

In response to questions, Ms Black said the section on representation should appear at the start of the draft Strategy and that it was not realistic about lifestyle. Ms Black reminded the Committee of the poorer sector of the community that need to be brought along with this Strategy as they would struggle to achieve this lifestyle.

When asked for ideas as to achieve good representation, the submitter said the Committee should consider telephone polling and surveying with

a broad base of interviewees. Ms Black emphasised collaboration with the community through either public or private partnerships.

5.10 Jacqueline Gibson, submission 156

The submitter commented on goal 3 of the draft Strategy and said that it missed the need to protect coastal waterways from oil exploration. She added that to achieve goal 5 will require a change in culture.

Further to her submission, Ms Gibson said the TPPA must be opposed and would make it impossible to achieve the vision in the draft Strategy.

5.11 Graeme O'Brien, submission 56

Mr O'Brien said the Council needed to take the proposed TPPA seriously and take action similar to that of Auckland City Council. Mr O'Brien spoke in depth about the implications for Nelson and New Zealand of the TPPA and provided detail about the agreement.

5.12 Lindsay Hunter, submission 120

Mr Hunter said he spoke on behalf of the submission from SeniorNet and provided a detailed summary of the role and function of SeniorNet. Mr Hunter emphasised that it was difficult for elderly people to keep up with technology. He said the Committee needed to ensure community engagement stretched to include this demographic, in a way that enabled them to participate.

5.13 Carl Horn, submission 206

Mr Horn spoke in support of the draft Strategy and positively commented on the 'unconstrained' vision. He added that the goals provided a standard against which decisions could be made and that they had been formulated with regard to human nature and the global environment.

Mr Horn said the key terms like 'socially balanced' should be better defined and that references to the Treaty of Waitangi should provide guidance as to how it should be applied.

Mr Horn discouraged the Committee from using the term 'unique' as the document should encourage the sharing of good ideas and practises. In response to questions, Mr Horn said the document had a sound understanding of the ecological basis of the Nelson region.

5.14 Debs Martin, submission 190

Ms Martin spoke about the significance of the natural environment to the region and encouraged the Committee to ensure it was as well represented within the document as possible. Ms Martin said the draft Strategy should be expanded with an additional goal to better incorporate the many biodiversity aspects of the Nelson region.

5.15 Gwendolyn Bray, submission 79

Ms Bray spoke about the TPPA and said if it was ratified it would limit the ability for Nelson to have its own future. Ms Bray said the Council should ban trawling and dredging in the area of the Haven within the Nelson precinct.

The submitter questioned the need for leadership as illustrated in goal 1 and said the Council should instead consider facilitators and encourage individual responsibility in its place.

5.16 Roger Bray, submission 81

Mr Bray encouraged the Council to adopt a similar stance to the TPPA as Auckland City Council.

5.17 Gwendolyn Bray for Helmut Janssen, submission 100

Ms Bray tabled (1490661) and presented to a submission on behalf of Helmut Janssen.

5.18 Zachary Domike, submission 198

The submitter suggested the Council consider a 'time bank' or complementary currency system to assist in times of economic hardship. He encouraged the Council to look at the Lyttleton system as an example.

Mr Domike also spoke against the TPPA.

5.19 Debs Martin & Bradley Myers, submission 215

Ms Martin and Mr Myers presented the submission from the Nelson Biodiversity Forum. The submitters emphasised the importance of the natural environment to the region and the significance the unique landscape has for residents.

Mr Myers said the draft Strategy was a sound approach to a future vision but the framework has some gaps, relating particularly to the natural environment as outlined in their written submission.

Ms Martin spoke about landscapes like the Boulder Bank, estuary, beach, Rocks Road, Haven, City backdrop, mineral belt and the Maitai River (further outlined in the written submission) and encouraged the Council to make sure the draft Strategy established a framework for how these features will be preserved. She urged the Committee to add another goal to the document to this effect.

In response to a question the submitters said, in their opinion, these landscapes require incorporation in the highest level of policy possible, hence it would be appropriate in the draft Strategy.

## 6. Conclusion

It was agreed that the submissions regarding the TPPA should be forwarded to the 23 April 2013 Council – Governance and Policy and Planning meeting for discussion. It was further agreed that after the discussion at this meeting, and the subsequent discussion on 23 April, the 16 May meeting to hear public concerns about the TPPA would not be required.

Attendance: Councillor Rainey and His Worship the Mayor left the meeting at 12.10pm

Resolved

***THAT the Nelson City Council sends its condolences to the British High Commission on the recent passing of the Baroness Margaret Thatcher.***

Barker/Collingwood

Carried

The Policy Adviser, Sarah Yarrow, advised that the Committee would deliberate on submissions at the 30 April 2013 Framing Our Future Committee meeting. She said a summary of submissions would be presented at this meeting highlighting where changes have been requested by submitters. She said the Committee would be presented with staff comment and recommendations at this meeting.

It was noted that the status of the draft Strategy would be discussed at a future Committee meeting.

There being no further business the meeting ended at 12.29pm.

Confirmed as a correct record of proceedings:

\_\_\_\_\_ Chairperson \_\_\_\_\_ Date

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**Minutes of a Meeting of the Framing Our Future Committee – To Deliberate on Submissions to the draft Nelson 2060 Strategy**

**Held in the Council Chamber, Civic House, Trafalgar Street, Nelson**

**On Tuesday 30 April 2013, commencing at 9.05am**

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Present: Councillor D Shaw (Chairperson), His Worship the Mayor A Miccio, Councillors I Barker, G Collingwood, R Copeland, P Matheson, P Rainey, R Reese, and M Ward

In Attendance: The Chief Executive (C Hadley), Executive Manager Strategy and Planning (M Schruer), Manager Strategic Response (C Ward), Manager Administration (P Langley), and Administration Adviser (L Laird)

Apologies: Councillors A Boswijk and K Fulton, and for lateness His Worship the Mayor A Miccio

**1. Apologies**

Resolved

***THAT apologies be received and accepted from Councillors Boswijk and Fulton, and His Worship the Mayor A Miccio for lateness.***

Rainey/Collingwood

Carried

**2. Interests**

There were no updates to the Interests Register. In relation to the agenda, Councillor Shaw declared an interest with the Nelson Environment Centre, and Councillor Collingwood with the National Council of Women.

**3. Submissions to the Draft Nelson 2060 Strategy**

Document number 1473905, agenda pages 3-30 refer.

The Committee discussed the report. The Manager Strategic Response informed the Committee that measures for targets would be part of the development of the implementation plan. It was noted that the Strategy was a high level document and its implementation would involve ongoing

discussions with the community through work plans, including asset management plans and the Long Term Plan.

The Committee progressed through the 'Summary of Requests for Changes' based on the submissions received (agenda pages 9 – 16 refer).

Attendance: His Worship the Mayor A Miccio joined the meeting at 9.23am.

There was agreement that the Nelson 2060 Strategy would be a 'living document' and would be adaptable to changes in the coming years, and therefore updated at various points.

3.1 Submission L7 Carl Horn, document pages 9 and 10

It was agreed to replace 'or' with 'and' in the second sentence of the 'Keeping people here and attracting new people' section. It was also agreed to keep the reference to 'unique' in the vision.

3.2 Submission 19 Mary Ellen O'Conner, document page 14 Goal 1

It was agreed that there should be no change.

3.3 Submission 14, Stephen Zanetti, document page 16 Goal 2

It was agreed officers were to include words about the Council's advocacy role on behalf of the community.

3.4 Submission L8 Peter Lawless, document page 18 Biodiversity and Sustainability Principles

There was an in-depth discussion about biodiversity and landscapes, and how they should be integrated into the draft Strategy. The Committee encouraged officers to increase reference to biodiversity specific to Nelson in the document.

It was agreed that Goal 3 would be broadened in line with the recommendations of the Mayor's Taskforce. The Committee was cautioned to only broaden the goal in line with the submissions and to be careful not to introduce new information.

The Manager Strategic Response said that officers were working on the wording of Goal 3 with the submitter, Peter Lawless.

It was also agreed to include references in Goal 3, 5 and 8 to the value of landscapes.

3.5 Submission 71 Lynn Cadenhead and submission 75 Debs Martin, document page 18 Biodiversity

It was agreed the changes requested in these submissions were in line with that agreed to in item 3.4 above.

3.6 Submission L7 Carl Horn, document page 19 Goal 3

The Committee agreed to the suggested amendment.

3.7 Submission 26 Steve Cross, document pages 20 and 24, Goal 4 and 6

There was an in depth discussion about the production of food (Goal 4). It was agreed that the targets on page 21 of the document would be broadened to include further references to how food was produced in the Nelson area.

The Committee discussed how to provide for young people within this document. It was agreed that further references to support the provision of opportunities for young people should be added to page 31 and to the background section on page 9 of the document, and other sections as officers saw appropriate.

3.8 Submission 74 Federated Farmers, Youth and Housing

In relation to the youth issues raised in this submission, the Committee noted that the same decision as that for submission 26 (item 3.7 above) applied.

As for housing affordability, the Committee agreed this was an issue to be discussed during the development of the implementation plan. It was further agreed that any wording relating to housing affordability in the document should be strengthened.

3.9 Submission L16 Britta Hietz, document page 21 Goal 4

The Committee agreed to the suggested amendment.

3.10 Submission 8 Jenny Easton, document page 24 Goal 6

It was agreed to add the content regarding car pooling. However, the Committee felt the request for adding fossil fuel targets would be something that would be looked at during the development of the implementation plan.

3.11 Submission 12 Lindsay Jamieson, document page 24 Goal 6

It was agreed that there should be no change to this goal, as advised by staff and the Mayor's Taskforce.

3.12 Submission 41 Chris Allison, document page 24 Goal 6

It was agreed that there should be no change to this goal, as advised by staff and the Mayor's Taskforce.

3.13 Submission 74 Federated Farmers, document page 26 Goal 7

The Committee agreed to add reference to 'vibrant' in Goal 7. It was also agreed that a further bullet point should be added on page 27 of the document as recommended by the Mayor's Taskforce.

3.14 Submission 6 Sharyn Black, document page 37

It was agreed to add the additional comment as stated in the staff advice.

3.15 Submission L7 Carl Horn, document page 43

The Committee agreed with the staff advice.

3.16 Submission 17 David Watt and submission 71 Lynn Cadenhead, document page 49 Heritage

There was agreement that the draft document was light on built heritage and that officers should strengthen the references to historic heritage in the document.

It was noted that the Council has statutory responsibilities under the Resource Management Act 1991 to recognise and provide for the protection of the historic heritage of Nelson.

3.17 Submission L7 Carl Horn, document page 58 and 60

The Committee discussed the 'Nelson 2060 at a Glance' table and whether it should be at the back or front of the document. The Committee agreed with the staff advice to leave it at the back.

The Committee agreed with the submitter that a glossary should be added to the document.

The Committee discussed the importance of including the principles of the Treaty of Waitangi and agreed that officers should insert references to these principles where appropriate.

3.18 Submission L4 Zachary Domike, document page 60

Attendance: Councillor Shaw declared a conflict of interest with discussions relating to the Nelson Environment Centre and withdrew from the table.

It was agreed that a resource should be developed in line with the advice in the report.

3.19 Submission 70 Barbara Graves, Safe at the Top

The Committee agreed that officers should include reference to community safety in Goal 9.



3.20 Submission 74 Federated Farmers

The Committee agreed with the staff advice.

3.21 Submission L7 Carl Horn, Population

There was a thorough discussion about whether the document should include information regarding Nelson's optimal population. It was acknowledged that such information would require further community consultation.

Attendance: Councillor Ward left the meeting at 11.00am.

The Committee discussed the value of monitoring Nelson's population trends and patterns to assist future planning. It was noted that the Nelson Regional Economic Development Agency was currently working on a population strategy. The Committee agreed the document should reference monitoring the population. The Committee also agreed to the other additions requested by the submitter.

The Committee discussed other issues raised by the submissions. It was mentioned that a submitter had noted some linkage problems in the document and that at some points it was unclear how the ten goals related to the four themes.

The Committee discussed ageing issues in relation to the document and that this should be further outlined in Goal 9.

The Committee agreed that any decision in relation to the Mayor's Taskforce should be left until the document has been adopted and the implementation plan phase has been scoped to best decide what future role they could have.

In summary, the Committee was advised that the Nelson 2060 Strategy would be a tool to help guide how decisions were made and that it would sit beneath the Long Term Plan.

Resolved

***THAT the Framing our Future Committee includes feedback from the Mayor's Taskforce on Sustainability, in relation to the submissions received on the draft Nelson 2060 Strategy (in document 1494342), in its consideration and deliberations;***

***AND THAT the draft Nelson 2060 Strategy be amended to reflect the Framing our Future Committee's decisions on submissions made at this meeting, and be reported back to the Council for adoption.***

Copeland/Matheson

Carried

There being no further business the meeting ended at 11.23am.

Confirmed as a correct record of proceedings:

\_\_\_\_\_ Chairperson \_\_\_\_\_ Date

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## **Draft Nelson 2060 Implementation Plan 2013/14**

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### **1. Purpose of Report**

- 1.1 To provide direction on a draft Nelson 2060 Implementation Plan for the 2013/14 year.

### **2. Recommendations**

***THAT the report Draft Nelson 2060 Implementation Plan 2013/14 (1489317) and its attachment (1551208) be received;***

***AND THAT the draft Nelson 2060 Implementation Plan for 2013/14 (1551208) be confirmed by the Framing our Future Committee.***

Recommendation to Council

***THAT the draft Nelson 2060 Implementation Plan for 2013/14 (1551208) be adopted;***

***AND THAT Council's Sustainability Policy 2008, Sustainability Action Plan 2008-2011 and Communities for Climate Protection Action Plan 2008 be replaced by the Nelson 2060 Strategy and Council's Nelson 2060 Implementation Plan 2013/14.***

### **3. Background**

- 3.1 Council adopted the Nelson 2060 Strategy on 4 June 2013. The Council can now consider its role in moving Nelson towards the vision and goals. A draft Nelson 2060 Implementation Plan for 2013/14 is included in Attachment 1.
- 3.2 Communities that have successfully developed and implemented strategies for sustainability demonstrate three elements that are key to their success. These include:
- High-level support and involvement of key agencies and organisations including elected members, iwi, community leaders, business and experts in the environment, economic and social fields;

- Broad and effective community involvement;
  - A Council that is ready to respond to the strategy.
- 3.3 The third element, a Council ready to respond, involves an internal organisational focus to prepare the Council, in terms of its own decision making and procedures, to be a partner to the strategy outcomes.
- 3.4 This was identified early on in the process as a key part of the required future work and is the focus of the first years of implementation of the Nelson 2060 Strategy. Council needs to demonstrate to the community that it is prepared to 'walk the talk'.
- 3.5 Organisations that are successfully implementing change for sustainability demonstrate some common characteristics including:
- A clear vision and steps forward towards that vision;
  - A culture that supports the vision;
  - Translating and embedding strategy into decision making and daily activities;
  - Initiating catalyst projects – projects engaging staff and community that produce early, tangible results and lead to other projects or policies;
  - Change leadership – from within the organisation.

## 4. Discussion

### Implementation Plan 2013/14

- 4.1 The external focus for Council's implementation in the first year includes:
- Sharing best practice with organisations such as Nelmac, Nelson Airport, Port Nelson, Nelson Marlborough Institute of Technology, Nelson Marlborough District Health Board and Tasman District Council;
  - Building and supporting champions within the community;
  - Participating in collaborative processes for fresh and coastal waters which will trial and demonstrate collaborative approaches for complex issues with multiple stakeholders;
  - A communications programme to build community awareness.
- 4.2 The main focus of internal implementation work for the first year includes:
- Building the Nelson 2060 decision framework into the way we do things;

- Aligning Council's asset/activity management planning with Nelson 2060;
- Initiating catalyst projects within each division of the Council organisation.

### **Ongoing Role of The Mayoral Taskforce and The Te Tau Ihu Sustainability Forum**

- 4.3 The Mayoral Taskforce on Sustainability was established to oversee the development of a community sustainability strategy for Nelson. The Terms of Reference state that the Taskforce will be disestablished following the adoption of the Strategy.
- 4.4 Councillors have expressed a desire for continuing community oversight for the implementation of Nelson 2060.
- 4.5 Any continuation of the Mayoral Taskforce in this role would require new Terms of Reference. This leads to a wider question as to what oversight approach would best support the Nelson community moving towards the goals and vision.
- 4.6 There is a body of work to draw on in this area and the Cawthron Institute is in the process of finalising three years of research on 'Soft Urban infrastructure for Sustainable Settlements', which has included looking at the structures that support communities moving towards sustainability.
- 4.7 The Te Tau Ihu Sustainability Forum is also in the process of reviewing its role in relation to Nelson 2060 and may be the appropriate forum to pick up oversight of Nelson 2060 for the community.
- 4.8 It is recommended that the outcomes of these activities be used to inform discussions between members of the Mayoral Taskforce, the Te Tau Ihu Sustainability Forum and the Framing our Future Committee, to explore how the Nelson community would like to maintain oversight of progress towards Nelson 2060.
- 4.9 As an interim step the Framing our Future Committee could review progress made towards Nelson 2060 on an annual basis and invite members of the Mayoral Taskforce and the Te Tau Ihu Sustainability Forum to participate in this.
- 4.10 Having champions in the community will be an important part of Nelson 2060 being successful. Due to their involvement in developing Nelson 2060, the members of the Mayoral Taskforce are well placed and have an ongoing role, as individuals, to continue to champion Nelson 2060 within their organisations and the wider community.
- 4.11 The Mayor and Councillors and Council's Senior Management Team are also well placed to continue to build on the relationships that have been established with members of the Mayoral Taskforce. Council resolved at its Council – Policy and Planning meeting on 19 February 2013 that members of the Mayoral Taskforce be invited to recommend to their own

organisations the adoption of Nelson 2060. The Council has a key role in supporting and acknowledging their efforts.

### **Nelson 2060 and Council's Sustainability Policy**

- 4.12 Council's sustainability focused documents - the Sustainability Policy 2008, Sustainability Action Plan 2008-2011 and Communities for Climate Protection Action Plan 2008 - have been reviewed, with remaining relevant actions integrated into the draft Nelson 2060 Implementation Plan 2013/14.
- 4.13 The Nelson 2060 Strategy and Council's Nelson 2060 Implementation Plan 2013/14 will therefore replace these Council sustainability documents.

## **5. Conclusion**

- 5.1 In order to effectively contribute to Nelson moving towards the goals and vision in Nelson 2060 the Council must align its internal decision making with the Nelson 2060 Strategy. This is the focus of the first year of implementation by the Council. It also demonstrates to the community a commitment to the organisational changes that will be required to move towards the Nelson 2060 vision.
- 5.2 At the same time there is a need to support and promote Nelson 2060 within the community.
- 5.3 Further work with members of the Mayoral Taskforce, the Te Tau Ihu Sustainability Forum and the Framing our Future Committee is planned in 2013/14 to determine how best to maintain oversight of Nelson's progress towards Nelson 2060. The approach will need to ensure a continuing, adaptive process of strategic and coordinated action and a way to track progress.
- 5.4 Ongoing collaborative work with the community will ensure the Council is able to prioritise its activities through the Long Term Plan to work towards the goals and vision in Nelson 2060.

Sarah Yarrow  
**Policy Adviser**

### **Attachments**

Attachment 1: Draft Nelson 2060 Implementation Plan 2013/14 [1551208](#)

Supporting information follows.

## Supporting Information

### 1. Fit with Purpose of Local Government

The Nelson 2060 Strategy provides a planning and decision making framework that will assist Council to make decisions on how best to deliver infrastructure and public services that meet the current and future needs of the Nelson community. It will do this by asking specific questions that directly ensure Council is meeting the purpose of Local Government in relation to good quality and cost effectiveness.

The draft Nelson 2060 Implementation Plan 2013/14 is focused on embedding this decision making framework into the way Council works.

### 2. Fit with Community Outcomes and Council Priorities

The draft Nelson 2060 Implementation Plan 2013/14 is consistent with all of Nelson's community outcomes. Council priorities in the Long Term Plan 2012-2022 were aligned with the Nelson 2060 vision.

### 3. Fit with Strategic Documents

The Nelson 2060 Strategy will be one of Council's guiding strategic documents. It provides an overarching framework for Council decision making. It is expected that as Council's other strategic documents are reviewed, that they will align their direction and activities to also ensure that they are working towards the Nelson 2060 vision.

### 4. Sustainability

The draft Nelson 2060 Implementation Plan 2013/14 sets out how the Council will contribute to moving Nelson towards the goals and vision in Nelson 2060.

The Nelson 2060 Strategy is aimed at creating a sustainable future for Nelson, looking 50 years out.

### 5. Consistency with other Council policies

Over time, Council's policies and asset/activity management plans will need to be reviewed and aligned with the vision and direction set in the Nelson 2060 Strategy.

### 6. Long Term Plan/Annual Plan reference and financial impact

The Council adopted the Nelson 2060 vision in the Long Term Plan 2012-2022 and Council has advised that a Nelson 2060 Strategy will be produced in 2012/13. The priorities in the Long Term Plan 2012-2022 were also aligned with the vision.

Funding of \$45,000 has been approved through the Annual Plan 2013/14 to support the Council's implementation of the Nelson 2060 Strategy.

### 7. Decision-making significance

This is not a significant decision in terms of the Council's Significance Policy.

**8. Consultation**

The contents of the draft Nelson 2060 Strategy is the culmination of an extensive community engagement process over two years. Budget for implementation in the 2013/14 year has been publicly consulted on through the Annual Plan 2013/14.

**9. Inclusion of Māori in the decision making process**

There is iwi representation on the Mayoral Taskforce. Kotahitanga nominated Kerensa Johnston to provide expert review from a Te Ao Māori perspective.

**10. Delegation register reference**

8.5.2 – 2 To provide leadership, support and advice for the implementation of the Sustainability Strategy.





# NELSON 2060 – MAKING IT REAL

## Nelson City Council implementation plan 2013/14

We have a vision for Nelson 50 years from now. We have ten goals - the areas where the Nelson community has said we all need to focus efforts first, in a coordinated way, to move towards the vision.

Nelson City Council's purpose is to make Nelson a better place. Nelson 2060 shows us what that better place looks like. Nelson City Council has an important role to play, both through its own activities and through working with residents.

It's going to take a whole of community effort and we invite you to take part, tell us what you're doing at [www.nelsoncitycouncil.co.nz](http://www.nelsoncitycouncil.co.nz)

### Step One

The Council will invest time and resources in building the Nelson 2060 Decision Framework into all plans and activities, so it simply becomes 'the way we do things'. Actions that move us in the right direction and embody the elements of 'how we get there' will be prioritised. We will also prioritise actions that seek to achieve progress over multiple goals.

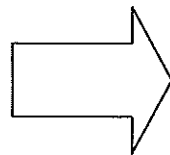
#### Decision Framework

Does this move us towards our shared vision and goals?

Is this in line with our sustainability principles?

Is this a good investment?

Does this keep our options open for achieving our vision in the future?



#### How we get there

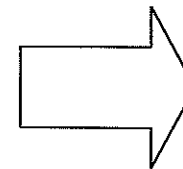
Building community skills and knowledge

Collaboration and partnerships

Using Maori knowledge to create sustainable futures

Thinking in generations, not years

Integrated planning



#### How we'll know we're getting there

Link each action and its outcomes to the goal/s in Nelson 2060 and measure success against that goal

Council decisions are informed by Nelson 2060

## 26 Step Two

Council is responsible for a range of activities that already contribute to the Nelson 2060 goals and vision, so we're well on the way. As well as aligning our existing activities with Nelson 2060, future activities to specifically support each goal will be planned and delivered as appropriate.

### Goal One: We support and encourage leaders across our community

What we already do	What's new for 2013/14
<ul style="list-style-type: none"><li>• Community Assistance Fund</li><li>• Youth Council</li><li>• Youth Development Fund</li><li>• Enviroschools</li><li>• Environment Awards</li></ul>	<ul style="list-style-type: none"><li>• Applications to the Community Assistance Fund will need to show how they contribute to the Nelson 2060 vision and goals</li><li>• Hold joint management conversations between Council Controlled Organisations (Airport, Port and Nelmac) and the DHB, TDC and NMIT with a view to sharing best practice</li><li>• Tell the Nelson community what the Council and the community is doing to move towards the vision – sharing stories of community leadership</li><li>• Champion Nelson 2060 through the Framing our Future Committee and Te Tau Ihu Sustainability Forum and support Nelson organisations and businesses who are taking action</li><li>• Increase visible leadership through Council activities such as procurement and 'walking the talk'</li></ul>

### Goal Two: We are all able to be involved in decisions

What we already do	What's new for 2013/14
<ul style="list-style-type: none"><li>• Consultations, conversations and workshops</li><li>• Youth Council</li><li>• Settlement Support</li><li>• Support for organisations, groups and events across the city</li><li>• Ecofest</li></ul>	<ul style="list-style-type: none"><li>• Support community place making projects</li><li>• Buxton toilet upgrade using place making</li><li>• Consider contestable/match funding for community based projects</li></ul>

### Goal Three: Our natural environment – air, land, rivers and sea – is protected and healthy

What we already do	What's new for 2013/14
<ul style="list-style-type: none"><li>• Biodiversity Forum</li><li>• Biodiversity strategy and action plans</li><li>• Land management advice</li><li>• Guardianship and management of parks and reserves, including a joint sustainability plan with Nelmac</li><li>• Waimea Inlet Strategy</li><li>• Support Waimaori Streamcare programme</li><li>• Community planting days</li><li>• Resource management planning documents</li></ul>	<ul style="list-style-type: none"><li>• Establish a collaborative approach between the Top of the South Councils and the region's eight iwi for fresh and coastal water management</li><li>• Progress work on the health of Tasman Bay through the Biodiversity Forum</li><li>• Review how we manage Nelson's coastal areas (through the Nelson Resource Management Plan)</li><li>• Increase resourcing of non-regulatory approaches for biodiversity, land and water management</li><li>• Consider contestable/match funding for community based projects</li></ul>

### Goal Four: We produce more of our own food

What we already do	What's new for 2013/14
<ul style="list-style-type: none"><li>• Council edible planting and planting maps</li><li>• Support for Grow It network</li><li>• Community Assistance Fund</li><li>• Support Community Education food growing programmes</li><li>• Support Kids Edible Gardens in Schools programme</li></ul>	<ul style="list-style-type: none"><li>• Consider contestable/match funding for community based projects</li><li>•</li></ul>

### Goal Five: We are able to rapidly adapt to change

What we already do	What's new for 2013/14
<ul style="list-style-type: none"><li>• Well tested Emergency Management and Civil Defence network</li><li>• Assessments of earthquake prone buildings</li></ul>	<ul style="list-style-type: none"><li>• Bring together the solar industry to progress how Nelson can be a solar leader</li><li>• Consider contestable/match funding for community based projects</li></ul>

### Goal Six: We move from using fossil fuels to renewable energy resources

What we already do	What's new for 2013/14
<ul style="list-style-type: none"> <li>• Support for public transport/N Bus</li> <li>• Roll out walk/cycle package of improvements</li> <li>• Promote energy efficient homes through the Eco Design Adviser</li> <li>• Run the active transport forum</li> </ul>	<ul style="list-style-type: none"> <li>• Investigate reducing fossil fuel use through our vehicle fleet</li> <li>• Bring together the solar industry to progress how Nelson can be a solar leader</li> <li>• Work with Tasman District Council to develop a more sustainable landfill solution for the region</li> <li>• Consider contestable/match funding for community based projects</li> </ul>

### Goal Seven: Our economy thrives and contributes to a vibrant and sustainable Nelson

What we already do	What's new for 2013/14
<ul style="list-style-type: none"> <li>• Festivals and events</li> <li>• Provide infrastructure for the city</li> <li>• Tracking the Economy report aligned with Nelson 2060</li> </ul>	<ul style="list-style-type: none"> <li>• Review of Regional Economic Development Strategy – opportunity to align with Nelson 2060</li> <li>• Bring CBD stakeholders together to explore 'co-opetition' and how the Heart of Nelson Strategy can make a difference</li> </ul>

### Goal Eight: Nelson is a centre of learning and practice in Kaitiakitanga and sustainable development

What we already do	What's new for 2013/14
<ul style="list-style-type: none"> <li>• Enviroschools</li> <li>• Ecofest</li> <li>• Support for Maori cultural events such as Matariki and te wiki o te reo</li> <li>• Heritage strategy and work, including the Heritage Project Fund and Heritage Week</li> </ul>	<ul style="list-style-type: none"> <li>• Support learning opportunities as they arise e.g. the renewable energy seminar series at NMIT, visits to Nelson from experts such as Jim Diers (community based action and fund matching) and Jane Henley (World Green Building Council).</li> </ul>

## Goal Nine: Everyone in our community has their essential needs met

What we already do	What's new for 2013/14
<ul style="list-style-type: none"><li>• Provide and manage essential services such as water supply and wastewater removal</li><li>• Social Wellbeing policy</li><li>• Settlement Support</li><li>• Safe at the Top programme</li><li>• Festivals and events</li><li>• Community Assistance Fund</li><li>• Rates rebates</li></ul>	<ul style="list-style-type: none"><li>• Review of Council's community housing</li></ul>

## Goal Ten: We reduce our consumption so that resources are shared more fairly

What we already do	What's new for 2013/14
<ul style="list-style-type: none"><li>• Establishment of Joint Nelson/Tasman Council Waste Management and Minimisation Plan</li><li>• School engagement contract to avoid the creation of waste</li><li>• Council facility recycling programme: Civic House &amp; Elma Turner Library</li><li>• Trial of waste reduction at events</li><li>• Founders Book Fair</li><li>• Compost education programmes</li><li>• Trialled recycling asphalt from sealed roads upgrades into rural road surfaces</li></ul>	<ul style="list-style-type: none"><li>• Run community programmes in partnership with Tasman District Council to avoid the creation of waste</li><li>• Roll out Council facility waste reduction programme</li><li>• Roll out events waste reduction package</li><li>• Roll out cardboard removal from waste stream project</li><li>• Support TV Takeback</li><li>• Working with Tasman District council to develop a more sustainable landfill solution for the region</li><li>• Road asphalt recycling to become part of how we do things</li></ul>

### Step Three

A range of people and organisations in Nelson want to see some form of ongoing community oversight of progress towards Nelson 2060. As an interim step the Framing our Future Committee will review progress made towards Nelson 2060 on an annual basis and invite members of the Mayoral Taskforce, the Te Tau Ihu Sustainability Forum and the wider Nelson community to participate in this. This will help to coordinate community action towards Nelson 2060.